Welsh Ministers

LOCAL GOVERNMENT FINANCE REPORT (NO.1) 2011-2012

(Final Settlement - Councils)

CONTENTS

SECTION ONE - Purpose of report and main proposals

Chapter 1. Purpose of report

Chapter 2. Main proposals

SECTION TWO - Councils

- Chapter 3. Calculation of the amount of Revenue Support Grant for each Council
- Chapter 4. Calculation of the amount of Non-Domestic Rates for each Council
- Chapter 5. Calculation of the Standard Spending Assessment for each Council

SECTION THREE - Annexes to the Report

- Annex 1. Amounts of Revenue Support Grant to be paid to Specified Bodies
- Annex 2. Indicators and values used in the calculation of councils' Standard Spending Assessments
- Annex 3. Glossary and Explanatory Notes
- Annex 4. Statutory Basis for the Report

SECTION ONE: PURPOSE OF REPORT AND MAIN PROPOSALS

Chapter 1. Purpose of report

- 1.1 This report is made in accordance with the requirements of the Local Government Finance Act 1988 ("the 1988 Act"). It sets out how much revenue support grant (RSG) the Welsh Ministers propose to distribute to county and county borough councils (hereafter referred to as councils) in Wales in 2011-12. The report also sets out how Non-Domestic Rates (NDR) will be distributed to councils; and states the amount of RSG the Welsh Ministers propose to pay to specified bodies providing services to local government.
- 1.2 This report specifically relates to receiving authorities (other than police authorities), and specified bodies. The Local Government Act 2003 amended the 1988 Act to allow a separate Local Government Finance Report to be produced for police authorities in Wales.
- 1.3 Before making determinations about the overall amount of RSG and the respective shares of RSG and NDR to be distributed amongst receiving authorities and specified bodies, the Welsh Ministers consulted such representatives of local government as appeared appropriate from 23 November 2010 to 4 January 2011, as required by the 1988 Act.

Chapter 2. Main Proposals

Revenue Support Grant

- 2.1 The amount of RSG for councils in 2011-12 is £3,299,831,770. In addition, £2,886,230 of RSG is to be paid to specified bodies.
- 2.2 Under the system of distribution determined in this report, the amount of RSG to be paid to an individual council is determined by its standard spending assessment (SSA), taking account of the amount of NDR it will receive and also assuming the amount of council tax it is able to raise. Section 2 of this report describes how this process works.

Distributable amount: Non Domestic Rates

2.3 The distributable amount of NDR available for 2011-12 is £787 million defined as F in Section 2, Chapter 4. Therefore, the figure for councils is £708.3 million. The basis upon which NDR is distributed to councils is fully described in Section 2, Chapter 4.

SECTION TWO: COUNCILS

Chapter 3. Calculation of the amount of Revenue Support Grant for each council

- 3.1 This chapter specifies the basis on which the Welsh Ministers will distribute the amount of RSG to be paid to councils in 2011-12.
- 3.2 The method by which SSAs for councils have been calculated is set out in Chapter5. The calculation makes use of information reflecting the demographic, physical, economic and social characteristics of each area.
- 3.3 In order to calculate the amount of grant to be paid to each council, Welsh Ministers will first calculate the SSA for that authority. For this purpose, it is assumed that there is no use of, or contribution to, financial reserves.

The RSG entitlement for each council is calculated by applying the formula:

$$(A - B - (C \times D)) + E$$

where:

- A is the SSA for the council as calculated in accordance with Chapter 5;
- B is the council's share of the distributable amount from the non-domestic rating account as calculated in accordance with Chapter 4;
- C is the standard tax element for the council as specified in paragraph 3.4 below;
- D is the council tax base for RSG purposes for the council area as specified in Table 3.1;
- E is the adjustment made to the RSG so that certain authorities receive a minimum increase, which has been determined by the Minister for Social Justice and Local Government and has been included in the calculations in this report. For 2011-12 the Minister has determined that the minimum decrease is set at -1.7% over the previous years grant support. These previous years grant support figures are the Minister's estimate of the councils' share of the Distributable Amount and RSG calculated in accordance with Section 2, Chapters 3 and 4 of the Local Government Finance Report 2010-11, after adjustments.

Standard tax elements for calculating Revenue Support Grant entitlements

3.4 The appropriate "standard tax element" for councils is £924.07.

Council tax base for distributing Revenue Support Grant

- 3.5 Each council is required to calculate its council tax base in accordance with regulations made under section 33(5) of the Local Government Finance Act 1992 (these are the Local Authorities (Calculation of Council Tax Base) (Wales) Regulations 1995 (as amended)¹). The calculation of the council tax base for the purpose of distributing RSG is made having regard to council tax base figures supplied to Welsh Ministers by councils on Form CT1 on or before 10 November 2010.
- 3.6 The council tax base figures for the purpose of distributing RSG are set out in Table 3.1 below. In order to ensure consistency across Wales no account is taken of councils' assumptions about collection rates. For the purpose of distributing RSG, collection rates are assumed to be 100 per cent.

6

¹ SI 1995/2561 and see the Local Authorities (Calculation of Council Tax Base) (Wales) (Amendment) Regulations 1999 SI 1999/2935 (W27), the Local Authorities (Calculation of Council Tax Base) and Council Tax (Prescribed Classes of Dwellings) (Wales) (Amendment) Regulations 2004 SI 2004/3094 (W268).

Table 3.1 Council tax base: number of band D equivalent properties

County and county borough councils	2011-12
Isle of Anglesey	30,219
Gwynedd	50,086
Conwy	49,849
Denbighshire	38,640
Flintshire	61,305
Wrexham	52,563
Powys	59,746
Ceredigion	31,097
Pembrokeshire	53,348
Carmarthenshire	70,407
Swansea	89,603
Neath Port Talbot	47,748
Bridgend	50,974
The Vale of Glamorgan	56,794
Rhondda Cynon Taf	74,714
Merthyr Tydfil	18,042
Caerphilly	59,775
Blaenau Gwent	20,777
Torfaen	32,146
Monmouthshire	43,666
Newport	54,645
Cardiff	138,950
Wales total	1,185,095

Note: Figures shown in the above table are rounded versions of those actually used.

Note: An explanation of Band D equivalent properties is given in Annex 3 – Explanatory Notes.

Chapter 4. Calculation of the amount of non-domestic rates for each council

4.1 This chapter specifies the basis on which the Welsh Ministers will distribute among councils the appropriate share of the distributable amount from the non-domestic rating account for 2011-12. It will be distributed pro rata to adult population in each council's area, using the formula below:

where:

- F is the distributable amount, specified in paragraph 2.3 of Chapter 2 of this Report;
- G is the resident population aged 18 years and over at 30 June 2009 for the council area, as derived from estimates by the Office for National Statistics and specified in Table 4.1 on next page; and
- H is the population of Wales on the same basis as set out in respect of G above.

Table 4.1 Resident population aged 18 years and over at 30 June 2009

	Prescribed	
	Figure (rounded)	
Isle of Anglesey	54,600	
Gwynedd	94,800	
Conwy	89,200	
Denbighshire	76,800	
Flintshire	117,800	
Wrexham	104,900	
Powys	105,100	
Ceredigion	62,900	
Pembrokeshire	92,200	
Carmarthenshire	143,300	
Swansea	185,900	
Neath Port Talbot	108,800	
Bridgend	105,500	
The Vale of Glamorgan	96,900	
Rhondda Cynon Taf	183,900	
Merthyr Tydfil	43,300	
Caerphilly	134,000	
Blaenau Gwent	53,900	
Torfaen	70,900	
Monmouthshire	69,400	
Newport	107,800	
Cardiff	267,900	
Wales total	2,369,900	

Chapter 5. Calculation of the Standard Spending Assessment for each council

- 5.1 No part of the RSG for councils is earmarked for particular services. The relevant tables referred to in this section do not form a basis for calculating a notional allocation of either SSA or grant to individual councils for particular services.
- 5.2 The SSA of each council is determined following the methodology recommended by the Distribution Sub-Group (DSG) of local government and Welsh Assembly Government officials and approved by the Partnership Council:
 - the DSG methodology has identified a set of need indicators;
 - the SSA units are those that are appropriate to apply to the indicators given in the table, following the DSG methodology; the size of the unit gives an indication of the appropriate level of spending associated with that indicator;
 - each SSA unit shown alongside a need indicator is multiplied by the value of that need indicator;
 - the sum of the resulting figures, together with an amount for debt financing and boundary changes, comprises that council's SSA.
- 5.3 The indicators used to determine the SSA for each council, and their definitions, are set out in Section 3, Annex 2.
- 5.4 Table 4 sets out the SSA determined for each council in Wales. The SSA units in Table 1 have been rounded to three decimal places as appropriate (if the fourth decimal place ends between 1 and 4 the figure is rounded downwards otherwise rounded upwards). Therefore the sum of the values calculated using Table 1, when added to the figures shown in Table 2 may not exactly equate with the amounts determined in Table 4.

SECTION THREE - ANNEXES TO THE REPORT

Annex 1	Amount of Revenue Support grant to be paid to Specified Bodies
Annex 2	Indicators used in the calculation of councils' Standard Spending Assessments
Annex 3	Glossary and Explanatory Notes
Annex 4	Statutory Basis for the Report

ANNEX 1: AMOUNTS OF REVENUE SUPPORT GRANT TO BE PAID TO SPECIFIED BODIES

The amount of RSG that the Welsh Ministers will pay to each specified body is the amount shown against its name in the right hand column of the table below:

Specified Body	£
Improvement and Development Agency for Local Government	75,000
Local Government Employers	323,000
The National Foundation for Educational Research	33,000
The National Institute of Adult Continuing Education	41,110
Local Authorities Co-ordinators of Regulatory Services	98,780
Welsh Local Government Association	2,315,340
TOTAL	2,886,230

ANNEX 2: INDICATORS AND VALUES USED IN THE CALCULATION OF COUNCILS' STANDARD SPENDING ASSESSMENTS

Table 1 Indicators and data used to calculate SSAs for councils

Need Indicator	Note	DataYear	SSA Unit (£)
Population, all ages (projected)	1	2011	186.442
Population aged 3 to 11 (projected)	1	2011	72.612
Population aged 3 to 16 (projected)	1	2011	397.687
Population aged 11 to 20 (projected)	1	2011	71.932
Population aged 18 to 64 (projected)	1	2011	140.38
Population aged 16 and over (projected)	1	2011	4.959
Population aged 18 and over (projected)	1	2011	6.036
Population aged under 60 (projected)	1	2011	0.448
Population aged 60 and over (projected)	1	2011	11.78
Population aged 85 and over (projected)	1	2011	1359.634
Population aged 11 to 15 (projected) and secondary school pupils in year groups 12 to 14	2	2011 & 2010	172.51
Population aged 16 to 18 (projected) other than at school	3	2011 & 2010	31.572
Enhanced population (projected)	4	2011 & 2009	61.775
Primary school pupils and modelled nursery school pupils	5	2010	3312.644
Secondary school pupils in year groups 7 to 11	6	2010	3650.98
Secondary school pupils in year groups 10 and 11	7	2010	874.226
Primary school pupils eligible for free school meals	8	2010	1822.775
Secondary school pupils eligible for free school meals	9	2010	2395.21
Area per modelled primary school index	10		421.164
Area per modelled secondary school index	11		95.486
Dependent children in households where head is in a low occupational classification	12		38.837
Dependent children in lone adult households	13		56.584
Dependent children in social rented housing	14		343.243
Dependent children in overcrowded housing	15		658.049
Pensioners living alone in households	16		936.94
Pensioners with a limiting long-term illness	17		571.798
Households where head is aged 18 to 64 with no carer	18		71
Adults aged 18 to 64 in non-white ethnic groups	19		152.249
Population aged under 18 in wards with weighted density greater than the Welsh average	20		71.66
Dispersion threshold 2,500 (1991)	21		0.005
Dispersion threshold 5,000 (1991)	21		0.007
Dispersion threshold 7,500 (1991)	21		0.001
Dispersion threshold 300 (2001)	21		4.674
Dispersion threshold 7,500 (2001)	21		0.328
Settlement threshold 1,000	22		92.868
Settlement threshold 7,500	22		47.218
Settlement threshold 12,500	22		3.681
Settlement threshold 30,000	22		16.399

Need Indicator	Note	DataYear	SSA Unit (£)
Settlement threshold 40,000	22		10.748
Population within settlement threshold 50,000	23		24.927
Total income support, job seekers allowance and pension credit claimants	24	2010	113.492
Dependent children in out of work families	25	2009	2202.259
Income support, job seekers allowance and pension credit claimants aged 18 to 64	26	2010	93.12
Pension credit claimants aged 65 and over	27	2010	558.897
Severe disablement allowance and disability living allowance claimants aged 18 to 64	28	2010	479.826
Number of deaths from all causes	29	2009	168.508
Index-weighted working age population	30		37.337
Weighted homelessness cases	31	2010	5933.944
DFG Mandatory Grant Applications	32	2009	2236.309
Planning applications received	33	2010	358.68
Urban road length	34	2010	1631.197
New Weighted Road Length	35	2010	1599.384
Traffic flow	36	2010	0.004
Street lighting units	37	2010	83.138
Length of artificially protected coastline	38	2010	11189.275
Ships arriving at ports	39	2009	65.859
All dwellings	40	2010	12.108
Private Dwelling Stock Estimates	41	2008-09	13.396
Food premises	42	2010	133.576
Trading premises	43	2010	16.919
Land drainage levies	44	2010-11	0.966
National park levies	45	2011-12	1
Deprivation Grant	46		1000
Cymorth Core Costs Grant	47		1.032
Strategy for Older People Grant	48		1.032

Notes to Table 1

Definitions of indicators used in the calculation of council Standard Spending Assessments

[NOTE: references to forms used to collect statistical data are Welsh Assembly Government forms]

1. Population

For the purpose of this Report, the population of an area and, except where otherwise indicated, the number of persons of any description in an area shall be the projected number at 30 June of the data year as calculated by the Welsh Assembly Government as usually resident in that area or the number derived from those projections.

2. Population aged 11 to 15 and secondary school pupils in year groups 12 to 14

The population of the council area (see note 1) plus the number of pupils at January of the year following the data year in year groups 12 to 14 at maintained secondary schools in the council area (aggregated from information reported by maintained schools on the Pupil Level Annual School Census (PLASC) return, and information from councils).

3. Population aged 16 to 18 other than at school

The projected population of the council area (see note 1) less the number of pupils at January of the previous PLASC data year in year groups 12 to 14 at maintained secondary schools in the council area (aggregated from information reported by maintained schools the PLASC return, and information from councils).

4. Enhanced population

The total population of the council area (see note 1) plus the number of overnight visitors from within and outside the United Kingdom and the number of day visitors, based on estimates provided by the Scarborough Tourism and Economic Activity Model (compiled from information collected by Global Tourism Solutions (UK) Ltd in the publication 'STEAM in Wales: Executive Summaries 2009').

5. Primary school pupils and modelled nursery school pupils

The number of pupils aged 4 and over at January of the data year at maintained primary and nursery schools excluding special schools in the council area, plus pupils aged 5 to 10 inclusive at independent schools excluding special schools and special education for which the council pays full tuition fees. An estimate for nursery pupils aged 3 is also included by taking the population of that age group in the council and scaling the number down by the proportion of 3 year olds in nursery schools for Wales as a whole. Part-time pupils have been given a weighting of one-half (aggregated from information reported by maintained schools on the PLASC return, and information from councils).

6. Secondary school pupils

The number of pupils in year groups 7 to 11 in the data year at maintained secondary schools in the council area excluding special schools; plus pupils aged between 11 and 15 at independent schools for whom the council pays full tuition fees, excluding special schools and special education (aggregated from information reported by maintained schools on the PLASC return and information from councils).

7. Secondary school pupils in year groups 10 and 11

The number of pupils in year groups 10 and 11 in the data year at maintained secondary schools in the council area excluding special schools; plus pupils at independent schools for whom the council pays full tuition fees, excluding special schools and special education (aggregated from information reported by maintained schools on the PLASC return and information from councils).

8. Primary school pupils eligble for free school meals

The number of pupils registered on roll who were eligible for a free school meal at January of each year at maintained primary schools in the council area (aggregated from information reported by maintained schools on the PLASC return).

9. Secondary school pupils eligble for free school meals

The number of pupils registered on roll who were eligible for a free school meal at January of each year at maintained secondary schools in the council area (aggregated from information reported by maintained schools on the PLASC return).

10. Area per modelled primary school index

The land area divided by a modelled number of primary schools for the council. Land area is defined as the high water mark area of land in hectares as at March 2010. The data are calculated by the Cartographic Unit, Welsh Assembly Government, using Ordnance Survey's Boundary Line data. The modelled number of schools is derived using regression methods, taking into account the number of pupils in maintained primary schools (see note 5) and the population settlement indicator with a threshold of 1000 (see note 22). Modelled rather than actual school numbers are used to avoid perverse incentives. Distribution Sub Group paper 41 (2000) describes the calculation of modelled number of schools.

11. Area per modelled secondary school index

The land area divided by a modelled number of secondary schools for the council. Land area is defined as the high water mark area of land in hectares as at March 2010. The data are calculated by the Cartographic Unit, Welsh Assembly Government, using Ordnance Survey's Boundary Line data. The modelled number of schools is derived using regression methods, taking into account the number of pupils in maintained secondary schools (see note 6,7) and the population settlement indicator with a threshold of 7500 (see note 22). Modelled, rather than actual, school numbers are used

in order to avoid perverse incentives. Distribution Sub Group paper 50 (2000) describes the calculation of modelled number of schools.

12. Dependent children in households where head is in National Statistics Socioeconomic Classification 6, 7 or 8

The number of dependent children resident in households where the head of household is classed as being in a semi-routine occupation, routine occupation or never worked or long term unemployed (NS-SeC 6, 7 or 8) (2001 Population Census).

13. Dependent children in lone adult households

The number of dependent children resident in households where there is only one resident adult (2001 Population Census).

14. Dependent children in social rented housing

The number of dependent children resident in households in social rented housing (2001 Population Census).

15. Dependent children in overcrowded housing

The number of dependent children resident in overcrowded housing (2001 Population Census).

16. Pensioners living alone in households

The number of persons of pensionable age (males and females aged 65 and over) residing alone in households (2001 Population Census).

17. Pensioners with a limiting long-term illness

The number of usually resident persons of pensionable age (males and females aged 65 and over) with a limiting long-term illness (2001 Population Census).

18. Households (where head is aged 18 to 64) with no carer

The number of households with a person with a limiting long-term illness (where head is aged between 18 and 64) with no carer (2001 Population Census).

19. Adults in non-white ethnic groups

The number of persons aged between 18 and 64 in non-white ethnic groups per head of the population aged 18 to 64 (2001 Population Census).

20. Population aged under 18 in wards with population weighted density greater than the Welsh average

The total number of persons aged under 18 usually resident in the council area who reside in wards where the result of multiplying the usually resident population aged under 18 by the usually resident population and dividing by the area in hectares is

greater than the average over all Welsh wards (2001 Population Census).

21. Dispersion, with various thresholds

This is a measure designed to capture the additional time and distance costs associated with service delivery to dispersed communities. The parameter is calculated to settlement centroids within each authority with "key" settlements defined on the basis of varying population threshold criteria (report commissioned by the National Assembly for Wales from Pion Economics and NWRRL "The Derivation of Population Distribution Measures for Use in the Calculations of SSAs in Wales") (National Assembly for Wales).

22. Settlement, with various thresholds

The population in each authority outside settlements above the specified threshold population size using the population figures from the 1991 Population Census (report commissioned by the National Assembly from Pion Economics and NWRRL "The Derivation of Population Distribution Measures for Use in the Calculations of SSAs in Wales") (National Assembly for Wales).

23. Population within settlement threshold

The population in each authority within settlements above the specified threshold population size using the population figures from the 1991 Population Census (report commissioned by the National Assembly from Pion Economics and NWRRL "The Derivation of Population Distribution Measures for Use in the Calculations of SSAs in Wales") (National Assembly for Wales).

24. Total number of Income Support Claimants (MIG and Non-MIG), Income Based Jobseeker's Allowance Recipients or Pension Credit Claimants

The estimated number of claimants of Income Support (MIG and Non-MIG), recipients of Income Based Jobseeker's Allowance *or claimants of Pension Credit,* taken on a quarterly basis and averaged over the 12 quarters up to and including February of the data year (NOMIS).

25. Dependant children in out of work families

The estimated number of children in out of work families, during the data year (Her Majesty's Revenue and Customs)

26. Number of Income Support Claimants (MIG and Non-MIG), Income Based Jobseeker's Allowance Recipients or Pension Credit Claimants aged 18-64

The estimated number of claimants of Income Support (MIG and Non-MIG), recipients of Income Based Jobseeker's Allowance *or claimants of Pension Credit*, aged 18-64, taken on a quarterly basis and averaged over the 12 quarters up to and including February of the data year (NOMIS).

27. Number of Income Support Claimants (MIG and Non-MIG) or Pension Credit Claimants aged 65+

The estimated number of claimants of Income Support (MIG and Non-MIG) or Pension Credit, aged 65 and over, taken on a quarterly basis and averaged over the 12 quarters up to and including February of the data year (NOMIS).

28. Number of Severe Disablement Allowance or Disability Living Allowance Claimants aged 18-64

The estimated number of claimants of Severe Disablement Allowance or Disability Living Allowance aged 18-64, taken on a quarterly basis and averaged over the 12 quarters up to and including February of the data year (NOMIS).

29. Number of deaths from all causes

Deaths by local authority of usual residence, numbers and standardised mortality ratios1 (SMRs) by sex, 2009 registrations (Office for National Statistics).

30. Economic development index

An index derived from the statistical analysis of Gross Value Added and working age population (see note 1) set out in Distribution sub group paper 35 (2007).

31. Weighted homelessness cases

A weighted sum of homelessness cases averaged over the twelve quarters up to and including that ending in March of the data year, as measured by the number of households for which written notification of final decisions was given for the twelve quarters up to and including that ending in March of the data year. Unintentionally homeless priority households are allocated a weight of 0.375, intentionally homeless priority households are allocated a weight of 0.250, eligible non-priority homeless households are allocated a weight of 0.125, eligible not homeless non-priority households are allocated a weight of 0.125 and ineligible households are allocated a weight of 0.125 (as reported by councils on form WHO12).

32. Disabled Facilities Grant mandatory applications received

The number of Disabled Facilities Grant mandatory applications received, averaged over the twelve quarters up to and including that ending in March of the data year (as reported by councils on form WH06).

33. Planning applications received

The number of planning applications received during each financial year averaged over the three financial years up to and including that ending in the data year (as reported by councils as part of the Welsh Assembly Government Development Control Quarterly Survey).

34. Urban road length

The total length in kilometres at 1 April of the data year of those roads within the council's area, excluding trunk roads, subject to a speed limit not exceeding 40 miles per hour (as derived from estimates reported by councils on form TP1).

35. New weighted road length

The total length in kilometres at 1 April of the data year, of those roads within the council's area, excluding trunk roads, with weightings of 3.2 for principal roads and 1.0 for all other local roads (as derived from estimates reported by councils on form TP1).

36. Traffic flow

The annual traffic flow in vehicle kilometres for the data year on principal roads within the council's area (from estimates from the National Road Traffic Survey, Department of Transport).

37. Street lighting units

The number of street lighting units at 1 April of the data year, within the council's area (as reported by councils to the Welsh Assembly Government).

38. Length of artificially protected coastline

This is defined as the aggregate of the lengths in kilometres of coastline at 1 April of the data year where capital works have been carried out under the Coast Protection Act 1949 or any earlier similar legislation, exclusive of those lengths owned and maintained by private interests or by public bodies other than councils.

39. Ships arriving at ports

The estimated number of ships arriving at ports in the council area in the data year, excluding vessels employed in supply, dredging or dumping at sea (Department for Transport).

40. Dwellings

The number of domestic hereditaments as at 31 July of the data year (Valuation Office Agency).

41. Private Dwelling Stock Estimates

The estimated number of owner-occupied, privately rented and other tenure dwellings in the data year (Data Unit Wales).

42. Food premises

The number of business hereditaments falling within the classes Food (as defined by the Welsh Assembly Government and agreed by DSG (2000) Paper 55) as at 1 April of

the data year (Her Majesty's Revenue and Customs).

43. Trading premises (including farms)

The sum of the number of business hereditaments falling within the classes trading (as defined by the Welsh Assembly Government) as at 1 April of the data year (Her Majesty's Revenue and Customs) and the number of farms described as economically active main holdings as at June 2009 taken from the Welsh Assembly Government Agricultural & Horticultural Census 2009.

44. Land drainage levies

The amounts levied on the council by the Internal Drainage Boards for the financial year taken from the Annual Reports for the IDBs provided to the Welsh Assembly Government.

45. National park levies

The amounts to be levied on councils by the National Park Authorities for the financial year. Where the levy is to be borne by more than one council, the apportionment is according to the percentages specified in the National Park Authorities (Levies) (Wales) Regulations 1995 (SI 1995/3019 as amended)¹.

46. Historic allocation of deprivation grant

The former deprivation grant maintains a historic allocation based on the WIMD 2000.

47. Cymorth Core Costs Grant

The Cymorth Core Costs Grant is an equal share per authority.

48. Strategy for Older People Grant

The Strategy for Older People Grant is an equal share per authority.

¹ See (i) the National Parks Authorities (Levies) (Wales) (Amendment) Regulations 1996 SI 1996/2913; and (ii) the Financial Services and Markets Act 2000 (Consequential Amendments and Repeals) Order 2001 SI 2001/3649.

Table 2 Sum to be added to the value calculated using the formula set out in Table 1 for debt financing and other items

Councils	£
Isle of Anglesey	7,686,762
Gwynedd	13,852,246
Conwy	11,629,467
Denbighshire	10,779,880
Flintshire	14,177,703
Wrexham	11,677,652
Powys	16,239,202
Ceredigion	8,952,385
Pembrokeshire	12,893,967
Carmarthenshire	18,987,206
Swansea	23,837,263
Neath Port Talbot	14,299,475
Bridgend	12,962,849
The Vale of Glamorgan	10,772,622
Rhondda Cynon Taf	25,376,945
Merthyr Tydfil	6,364,097
Caerphilly	16,572,218
Blaenau Gwent	9,122,295
Torfaen	10,221,056
Monmouthshire	8,025,322
Newport	14,479,846
Cardiff	29,637,008
Wales	308,547,466

Notes to Table 2

The sum shown for each council comprises the following items:

- 1. An adjustment in respect of the boundary changes that took place on 1 April 2005¹, based on the transfers of total resident population between the areas affected as estimated using information from the 2001 Population Census.
- 2. Debt financing component of SSAs for councils. The components of debt financing are repayments and interest for pre- and post-31/04/04 debt, leasing charges and a reduction in respect of capital financing grants. The rate of repayment assumed is 4 per cent and the rate of interest used is the pool rate of interest for 2011-12, which is calculated at 5.8%. A detailed description of the calculation is given in paragraphs (a) to (f) below.

Note: In paragraphs (a) to (f) below wherever information is only available for areas other than the areas of the councils, it is apportioned to the councils on the basis of the number of persons at 30 June of the year in question, estimated by the Registrar General as usually resident in the areas concerned, except where different apportionments have been agreed between specific councils (as notified by the Welsh Assembly Government).

- (a) The amount of the notional credit ceiling in any one year is based upon that set out on the Capital Outturn Return (5) forms for 31st March 2004 reported during 2005 for the councils and fire authorities. The assumed credit ceilings are given in Table 3. An adjustment is made for two year supplementary credit approvals not wholly taken up in the first year of issue and notified to the National Assembly.
- (b) Councils are assumed to repay 4% of any notional credit ceiling as at the start of the settlement year on a reducing balance basis. New debt is added to the notional credit ceiling in each year equivalent to each authority's allocation of supported borrowing for the relevant year available to the Welsh Ministers when their calculations were made. This method of rolling forward the notional ceiling is set out in Distribution sub group paper 26 (2009).
- (c) Interest payments on any notional credit ceiling in respect of (a), as reduced by the annual repayment described in (b), are determined as the result of applying the pool rate of interest to the average notional total credit ceiling during 2010-11.
- (d) The capital-financing component of each council in respect of debts incurred is the sum of:

23

¹ The boundary changes made by the Neath Port Talbot and Powys (Cwmtwrch) Order 2004 SI 2004/2746 (W244).

the repayments for 2010-11 described in (b) above and the interest payments described in (c),

- (e) The component in respect of pre-1990 leasing charges and attributed to councils is derived from information collected from local authorities to validate the leasing data provided on Reveune Outturn forms.
- (f) The component in respect of capital financing grants from debts incurred on or before 31 March 1990 by probation committee areas and magistrate's court committee areas and attributed to councils is derived from information on the amount payable to each probation committee area and magistrate's court committee area in the year 2010-11, provided by the National Offender Management Service and HM Courts Service.

The debt-financing component of each council's SSA is the sum of the amounts described in (d) and (e), less the amount described in (f) below.

Table 3 Notional credit ceiling at 31 March 2004

_	Credit Ceiling		
County or county borough councils	£000	£ per head of population	
Isle of Anglesey	74,510	1,092	
Gwynedd	126,848	1,081	
Conwy	103,051	931	
Denbighshire	98,909	1,043	
Flintshire	129,337	866	
Wrexham	107,787	832	
Powys	142,229	1,107	
Ceredigion	78,589	1,032	
Pembrokeshire	118,705	1,025	
Carmarthenshire	171,392	977	
Swansea	235,308	1,047	
Neath Port Talbot	137,589	1,013	
Bridgend	117,392	901	
The Vale of Glamorgan	98,198	815	
Rhondda Cynon Taf	239,134	1,031	
Merthyr Tydfil	60,243	1,081	
Caerphilly	152,277	894	
Blaenau Gwent	91,140	1,316	
Torfaen	96,562	1,062	
Monmouthshire	70,115	813	
Newport	138,990	998	
Cardiff	283,897	914	
Wales	2,872,201	980	

Note: figures include relevant apportionment of fire authority credit ceiling

Table 4 Total standard spending assessments for each council

	Standard spending	spending assessment		
County or county borough councils	£	£ per head of population 1		
Isle of Anglesey	120,984,013	1,742		
Gwynedd	214,353,934	1,798		
Conwy	190,575,516	1,696		
Denbighshire	172,635,978	1,751		
Flintshire	240,926,963	1,599		
Wrexham	210,172,950	1,554		
Powys	235,162,114	1,756		
Ceredigion	130,013,305	1,670		
Pembrokeshire	209,285,695	1,753		
Carmarthenshire	315,086,646	1,706		
Swansea	381,955,182	1,630		
Neath Port Talbot	240,818,211	1,730		
Bridgend	226,334,889	1,660		
The Vale of Glamorgan	202,787,877	1,601		
Rhondda Cynon Taf	412,961,669	1,750		
Merthyr Tydfil	102,554,464	1,834		
Caerphilly	306,485,913	1,762		
Blaenau Gwent	126,935,372	1,837		
Torfaen	158,576,003	1,750		
Monmouthshire	135,406,365	1,524		
Newport	244,356,684	1,733		
Cardiff	524,871,961	1,525		
Wales	5,103,241,707	1,680		

¹ as defined in note 1 to Table 1.

ANNEX 3: GLOSSARY AND EXPLANATORY NOTES

This glossary offers explanations of some of the key technical terms used in the report.

Band D equivalent properties For the purposes of the council tax, each property has been given a valuation in terms of a band. These bands range from band A up to band I and the council tax bills for each band vary according to a set of multipliers. These multipliers vary from sixth ninths for a band A property to two and three-ninths for a band I property while the multiplier for a band D property is one. The number of band D equivalent properties in an authority is the total number of domestic dwellings expressed in terms of their relation to band D. For example, one band H property is equivalent to two band D properties, because it pays twice as much council tax.

Billing Authorities are local authorities empowered to set local charges and issue bills for the council tax and the non-domestic rates on behalf of itself and other authorities in the area. In Wales, the billing authorities are county and county borough councils.

Council Tax Base of an area is equal to the number of band D equivalent properties, after adjustment for discounts and exemptions. Discounts are available to people who live alone, and to owners of homes that are not anyone's main home. Council Tax is not charged for certain properties, known as exempt properties, such as those lived in only by students. The description of how the tax base is calculated and used in the calculation of RSG is at paragraph 3.5 in section 2 of this Report.

Council Tax for Standard Spending is the level of council tax for a band D property which would be charged in all parts of Wales if all councils and police authorities spent at the level of their SSA. This figure is used to work out how the amount of RSG payable to councils should be shared among them, and similarly how the amount of RSG payable to police authorities should be shared out.

Distribution Sub Group (DSG) is a working group of the Partnership Council's Consultative Forum on Finance. Copies of its reports, remits and details of membership are available from the Welsh Assembly Government's Local Government Finance Division.

Non-Domestic Rates are the property tax paid by businesses. All business rates are paid into a central pool administered by the Welsh Assembly Government for redistribution to councils and police authorities.

Qualifications affecting council tax calculation: RSG is distributed to enable each council to set broadly the same council tax for dwellings listed in the same valuation band. For each council it is assumed that the council tax base used for RSG distribution is calculated in accordance with the relevant secondary legislation (The Local Authorities (Calculation of Council Tax Base) (Wales) Regulations 1995 SI

1995/2561, (as amended)¹. Secondly, it is assumed that the application of section 35 of the Local Government Finance Act 1992 ("special items") will result in the same council tax for dwellings listed in the same valuation band across the whole of a council's area.

Receiving Authorities are councils. RSG is paid to each receiving authority.

Specified bodies are bodies which provide services for local authorities and are specified in the Revenue Support Grant (Specified Bodies) (Wales) Regulations 2000 SI 2000/718 (as amended)².

SSAs (Standard Spending Assessments) are notional assessments for RSG distribution purposes of each council's need to spend on revenue services, excluding specific grants.

Standard tax element is the portion of the council tax for standard spending attributable to each class of receiving authority. It is a common figure for each authority within a class. The two classes of authorities in Wales are councils and police authorities.

¹ See the Local Authorities (Calculation of Council Tax Base) (Wales) (Amendment) Regulations 1999 SI 1999/2935 (W27) and the Local Authorities (Calculation of Council Tax Base) and Council Tax (Prescribed Classes of Dwellings) (Wales) (Amendment) Regulations 2004 SI 2004/3094 (W268).

² See the Revenue Support Grant (Specified Bodies) (Amendment) (Wales) Regulations 2003 SI/706 (W.85) and the Revenue Support Grant (Specified Bodies) (Wales) (Amendment) Regulations 2006 SI 2006/764 (W.73).

ANNEX 4: STATUTORY BASIS FOR THE REPORT

1. The Local Government Finance report is made under section 84G (Local government finance reports) of the Local Government Finance Act 1988 ("the 1988 Act") as amended by the Local Government Act 2003 ("the 2003 Act"). Section 84G was inserted into the 1988 Act by section 40 and paragraph 1 of Schedule 2 to the 2003 Act. The report will have effect for the financial year 2011-12 if approved by resolution of the National Assembly for Wales.

Amount of RSG and redistributed non domestic rates

- 2. Section 84F (Determination of grant) of the 1988 Act requires the Welsh Ministers to determine the amount of RSG for each financial year; how much they propose to pay to receiving authorities (county and county borough councils) and how much it proposes to pay to specified bodies.
- Specified bodies are bodies which provide services for local authorities and are specified in Revenue Support Grant (Specified Bodies) (Wales) Regulations 2000 (as amended by the Revenue Support Grant (Specified Bodies) (Wales) (Amendment) Regulations 2003 SI 2003/706 (W.85) and the Revenue Support Grant (Specified Bodies) (Wales) (Amendment) Regulations 2006 SI 2006/764 (W.73)).

Basis of distributing RSG

4. Section 84G requires Welsh Ministers to make a report setting out its determinations under section 84F and to specify the basis on which RSG is to be distributed amongst the receiving authorities and specified bodies.

Redistributed Non Domestic Rates

5. Paragraph 9A of Schedule 8 (Years where two local government finance reports prepared for Wales) to the 1988 Act requires the Welsh Ministers to specify in the first report the distributable amount from the non-domestic rating account. Under paragraph 11A (Distribution: local government finance reports) of the same Schedule the Welsh Ministers are required to set out in the report the basis (the basis of distribution) on which the distributable amount will be distributed among receiving authorities.