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Explanatory Notes and an Explanatory Memorandum are printed separately.

The Environmental Protection (Single-use Plastic Products) (Wales) Bill

[AS INTRODUCED]

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Schedule 1 – Prohibited single-use plastic products

The Environmental Protection (Single-use Plastic Products) (Wales) Bill

[AS INTRODUCED]

An Act of Senedd Cymru to prohibit supply of certain single-use plastic products, to enable supply of additional single-use plastic products to be prohibited, and for connected purposes.

Having been passed by Senedd Cymru and having received the assent of His Majesty, it is enacted as follows:

Prohibition on the supply of certain single-use plastic products

1 Key concepts: "plastic product", "single-use" and "plastic"

- (1) This section defines certain key concepts for the purposes of this Act.
- (2) A "plastic product" is a product –

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- (a) of which all or any of the main structural components are made wholly or partly of plastic, or
- (b) that has a lining or coating made wholly or partly of plastic.
- (3) "Single-use", in relation to a plastic product, means a product that is not designed or manufactured to be used for the purpose for which it was designed or manufactured more than once (or on more than one occasion) before being disposed of.
- (4) "Plastic" means a material consisting of a polymer, and includes a material consisting of a polymer mixed with additives or which has other substances added to it.
- (5) In subsection (4), the reference to "polymer"
 - (a) means a polymer that can function as the main structural component of a product;
 - (b) does not include a natural polymer that has not been chemically modified.
- (6) For the purposes of subsection (3), a carrier bag is deemed to have been designed to be used to carry goods more than once before being disposed of unless it is made of plastic film no greater than 49 microns in thickness (in which case it is considered to be a plastic product that is single-use).

2 Prohibited single-use plastic products

- (1) For the purposes of this Act, a single-use plastic product is prohibited if
 - (a) it is a product that is listed in column 1 of the Table in paragraph 1 of the Schedule, and
 - (b) no exemption in a corresponding entry in column 2 of that Table applies, in respect of
 - (i) a particular type of the product, or
 - (ii) the purpose for which the product (or particular type of product) is supplied.

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(2) A product that falls within subsection (1) is referred to in this Act as a "prohibited single-use plastic product".

3 Prohibited single-use plastic products: power to amend

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The Welsh Ministers may by regulations amend the Schedule –

- (a) to add a product to, or remove a product from, column 1 of the Table in paragraph 1;
- (b) to add an exemption to, or remove an exemption from, column 2 of the Table in paragraph 1, or to amend an exemption in that column;
- (c) to add a definition to, or remove a definition from, paragraph 2, or to amend a definition in that paragraph.

4 Power to amend: duties relating to sustainable development and reporting

- (1) In considering whether to exercise the power in section 3, the Welsh Ministers must take into account their duty
 - (a) to promote sustainable development under section 79(1) of the Government of Wales Act 2006 (c. 32), and
 - (b) to carry out sustainable development under the Well-being of Future Generations (Wales) Act 2015 (anaw 2).
- (2) In the report they are required to publish under section 79(2) of the Government of Wales Act 2006, the Welsh Ministers must set out information about their consideration of whether to exercise the power in section 3
 - (a) to add further single-use plastic products to column 1 of the Table in paragraph 1 of the Schedule, including but not limited to wet wipes;
 - (b) to remove an exemption from, or amend an exemption in, column 2 of the Table in paragraph 1 of the Schedule, including but not limited to exemptions in respect of cups, takeaway food containers and lids for these products that are not made of polystyrene.

Offence

5 Offence of supplying prohibited single-use plastic product

- (1) It is an offence for a person ("P") of any of the following descriptions to supply a prohibited single-use plastic product to a consumer in Wales
 - (a) a body corporate (including a body exercising any function of a public nature);
 - (b) a partnership;
 - (c) an unincorporated association;
 - (d) a person acting as a sole trader.
- (2) P supplies a prohibited single-use plastic product if P, or any person accountable to P—
 - (a) sells the product,

- (b) provides the product free of charge, or
- (c) offers to sell the product or provide it free of charge.
- (3) A person is accountable to P if
 - (a) that person –

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- (i) is an employee of P,
- (ii) has a contract for services with P,
- (iii) is an agent of P, or
- (iv) is otherwise subject to the management, control or oversight of P, and
- (b) that person
 - (i) is acting in the course of P's business, trade or profession,
 - (ii) is acting in relation to the exercise by P of P's functions,
 - (iii) is acting in relation to P's objects or purposes, or
 - (iv) is otherwise acting under the management, control or oversight of P.
- (4) Where P arranges for a product to be delivered to a consumer, P supplies the product when it is delivered to the address provided by the consumer.
- (5) For the purposes of subsection (4), if the product is delivered to an address that is different to that provided by the consumer, it is deemed to have been supplied to the consumer at the address provided.
- (6) In proceedings for an offence under subsection (1), it is a defence for P to show that P exercised all due diligence and took all reasonable precautions to avoid committing the offence.
- (7) P is taken to have shown that P exercised all due diligence and took all reasonable precautions to avoid committing the offence if
 - (a) sufficient evidence of this is adduced to raise an issue with respect to it, and
 - (b) the contrary is not proved beyond reasonable doubt.
- (8) In proceedings for an offence under subsection (1), an allegation that a product was a prohibited single-use plastic product will be accepted as proved in the absence of evidence to the contrary.
- (9) In this Act, "consumer" means an individual acting for purposes that are wholly or mainly outside that individual's trade, business or profession (whether or not the individual purchased the product).
- 6 Offence: mode of trial and penalty

A person guilty of an offence under section 5 is liable on summary conviction to a fine.

Enforcement

7 Enforcement action by local authorities

(1) A local authority may –

- (a) investigate complaints in respect of offences under section 5 alleged to have been committed in its area;
- (b) bring prosecutions in respect of offences under section 5 committed in its area;
- (c) take any other steps with a view to reducing the incidence of offences under section 5 in its area.
- (2) References in this Act to an authorised officer of a local authority are to any person authorised by a local authority for the purposes of this Act.

8 Power to make test purchases

An authorised officer of a local authority may make such purchases and arrangements, and secure the provision of such services, as the officer considers necessary for the purpose of the exercise of the local authority's functions under this Act.

9 Power of entry

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- (1) An authorised officer of a local authority may enter premises at any reasonable time if the officer
 - (a) has reasonable grounds for believing that an offence under section 5 has been committed in the area of the local authority, and
 - (b) considers it necessary to enter the premises for the purpose of ascertaining whether such an offence has been committed.
- (2) This does not apply in relation to premises used wholly or mainly as a dwelling.
- (3) An authorised officer of a local authority may not enter premises by force under this section.
- (4) Before entering premises under this section an authorised officer must, if asked to do so, show documentary evidence of the authorisation referred to in section 7(2).

10 Power of entry: dwellings

- (1) A justice of the peace may issue a warrant authorising an authorised officer of a local authority to enter premises used wholly or mainly as a dwelling, by force if necessary, if satisfied on sworn information in writing
 - (a) that there are reasonable grounds for believing that an offence under section 5 has been committed in the area of the local authority, and
 - (b) that it is necessary to enter the premises for the purpose of ascertaining whether such an offence has been committed.
- (2) The warrant continues in force until the end of the period of 28 days beginning with the date it was issued.

11 Power of entry: other circumstances requiring warrant

- (1) A justice of the peace may issue a warrant authorising an authorised officer of a local authority to enter premises, other than premises used wholly or mainly as a dwelling, by force if necessary, if satisfied on sworn information in writing that—
 - (a) there are reasonable grounds for believing that an offence under section 5 has been committed in the area of the local authority,
 - (b) it is necessary to enter the premises for the purpose of ascertaining whether such an offence has been committed, and
 - (c) a requirement set out in subsection (2) or (3) is met.
- (2) The requirement is that –

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- (a) a request to enter the premises has been, or is likely to be, refused, and
- (b) notice of intention to apply for a warrant under this section has been given to the occupier, or to a person who reasonably appears to the local authority to be concerned in the management of the premises.
- (3) The requirement is that requesting to enter the premises, or the giving of notice of intention to apply for a warrant under this section, is likely to defeat the purpose of the entry.
- (4) The warrant continues in force until the end of the period of 28 days beginning with the date on which it was issued.

12 Powers of entry: supplementary

- (1) An authorised officer of a local authority entering premises under or by virtue of section 9, 10 or 11 may take such other persons and such equipment as the officer considers appropriate.
- (2) The powers of entry exercisable under or by virtue of section 9, 10 or 11 apply in relation to a vehicle as if it were premises.
- (3) If the occupier of premises is present at the time the authorised officer seeks to execute a warrant under section 10 or 11 and enter the premises, the officer must—
 - (a) inform the occupier of the officer's name;
 - (b) produce documentary evidence to the occupier of the officer's authorisation;
 - (c) supply a copy of the warrant to the occupier.
- (4) If premises that an authorised officer is authorised to enter by a warrant under section 10 or 11 are unoccupied, or if the occupier is temporarily absent, then on leaving the premises the officer must leave them as effectively secured against unauthorised entry as when the officer found them.

13 Power of inspection

- (1) An authorised officer of a local authority entering premises under or by virtue of section 9, 10 or 11 may do any of the following if the officer considers it necessary for the purpose of ascertaining whether an offence under section 5 has been committed
 - (a) carry out inspections and examinations on the premises;

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- (b) require the production of anything on the premises, inspect it, and take and retain samples of or extracts from it for as long as the officer considers necessary for that purpose;
- (c) take possession of anything on the premises, and retain it for as long as the officer considers necessary for that purpose;
- (d) require any person to give information about, or afford facilities and assistance with respect to, matters within the person's control.
- (2) If an authorised officer of a local authority considers it necessary for the purpose of ascertaining whether an offence under section 5 has been committed, the officer may arrange for anything produced under subsection (1)(b) or anything that the officer has taken possession of under subsection (1)(c) to be analysed.
- (3) If by virtue of subsection (1)(c) the authorised officer of a local authority takes anything away from the premises, the officer must leave on the premises a statement
 - (a) giving particulars of what has been taken and stating that the officer has taken possession of it, and
 - (b) identifying the person to whom a request for the return of the property may be made.
- (4) The powers conferred by this section include the power
 - (a) to copy documents found on the premises;
 - (b) to impose requirements as to how documents are provided (which may include requirements to provide legible copies of documents found on the premises that are stored electronically).
- (5) For this purpose, "documents" includes information recorded in any form; and references to documents found on the premises include
 - (a) documents stored on computers or other electronic devices on the premises, and
 - (b) documents stored elsewhere that can be accessed by computers or other electronic devices on the premises.
- (6) A person is not required by this section to answer any question or produce any document that the person would be entitled to refuse to answer or produce in or for the purposes of proceedings in a court in Wales or in England.
- (7) This section applies to a vehicle as if it were premises.

14 Offence of obstruction etc. of officers

- (1) A person who intentionally obstructs an authorised officer of a local authority exercising functions under sections 9 to 13 commits an offence.
- (2) Any person who without reasonable cause fails to comply with a requirement under section 13(1)(b) or (d) or 13(4)(b) commits an offence.
- (3) A person guilty of an offence under this section is liable on summary conviction to a fine not exceeding level 3 on the standard scale.

(4) Where a person does not answer any question or produce any document that the person would be entitled to refuse to answer or produce in or for the purposes of proceedings in a court in Wales or in England (see section 13(6)), this does not amount to obstruction under this section.

15 Retained property: appeals

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- (1) A person ("A") with an interest in anything taken away under section 13(1)(c) ("retained property") may apply by way of complaint to any magistrates' court for an order requiring the retained property to be released, either to A or to another person.
- (2) If, on an application under this section, the court is satisfied that the continued retention of the retained property is not necessary for the purpose of ascertaining whether an offence under section 5 has been committed, it may make an order requiring the release of the retained property.
- (3) An order under this section may contain whatever provision the court thinks appropriate for delaying its coming into force pending the making and determination of an appeal (including an application under section 111 of the Magistrates' Courts Act 1980 (c. 43)).
- (4) If the court adjourns the hearing of an application under this section, it may make an order in respect of the retained property that lasts until the final hearing of the application or until any further order is made, if it considers it appropriate to do so.
- (5) Nothing in this section affects any other power of the court to make an order in respect of the retained property, including any power to make an order under section 1 of the Police (Property) Act 1897 (c. 30) (power to make order with respect to property in possession of police).

16 Appropriated property: compensation

- (1) A person ("A") with an interest in anything of which an authorised officer of a local authority has taken possession under section 13(1)(c) ("appropriated property") may apply by way of complaint to any magistrates' court for compensation.
- (2) Subsection (3) applies if, on an application under this section, the court is satisfied that
 - (a) A has suffered loss or damage in consequence of the authorised officer's taking possession of the appropriated property, or retaining it, in circumstances where doing so was not necessary for the purpose of ascertaining whether an offence under section 5 had been committed, and
 - (b) the loss or damage is not attributable to the neglect or default of A.
- (3) The court may order the local authority to pay compensation to A.

17 Civil sanctions

- (1) In this section, "the 2008 Act" means the Regulatory Enforcement and Sanctions Act 2008 (c. 13).
- (2) The Welsh Ministers may by regulations make any provision, in relation to the offence under section 5, that could be made under Part 3 of the 2008 Act (civil sanctions) if
 - (a) a local authority was a regulator for the purposes of Part 3 of that Act, and

- (b) the offence was a relevant offence in relation to a local authority for the purposes of Part 3 of that Act.
- (3) Sections 63 to 70 of the 2008 Act (guidance; exercise of powers; payment into Consolidated Fund) apply to provision made under this section as they apply to provision made under Part 3 of that Act.
- (4) Section 60(1) and (2) of the 2008 Act (consultation) apply to regulations under subsection (1) as they apply to an order under Part 3 of that Act.
- (5) For the purposes of subsections (3) and (4), references to a regulator in sections 60 and 63 to 70 of the 2008 Act are to be read as references to a local authority.

18 Offences committed by partnerships and other unincorporated associations

- (1) Proceedings for an offence under this Act alleged to have been committed by a partnership are to be brought in the name of the partnership (and not in that of any of the partners).
- (2) Proceedings for an offence under this Act alleged to have been committed by an unincorporated association other than a partnership are to be brought in the name of the association (and not in that of any of its members).
- (3) Rules of court relating to the service of documents have effect as if the partnership or unincorporated association were a body corporate.
- (4) Schedule 3 to the Magistrates' Courts Act 1980 (c. 43) applies in proceedings for an offence brought against a partnership or an unincorporated association other than a partnership as it applies in relation to a body corporate.
- (5) A fine imposed on a partnership on its conviction for an offence under this Act is to be paid out of the partnership's assets.
- (6) A fine imposed on an unincorporated association other than a partnership on its conviction for an offence under this Act is to be paid out of the funds of the association.

19 Criminal liability of senior officers etc.

- (1) This section applies where an offence under this Act is committed by
 - (a) a body corporate;
 - (b) a partnership;

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- (c) an unincorporated association other than a partnership.
- (2) If the offence is proved to have been committed by, or with the consent or connivance of, or to be attributable to neglect on the part of
 - (a) a senior officer of the body corporate or partnership or unincorporated association, or
 - (b) any person purporting to act in a capacity mentioned in paragraph (a),
 - that senior officer or person (as well as the body corporate, partnership or association) is guilty of the offence and liable to be proceeded against and punished accordingly.
- (3) In this section, "senior officer" means –

- (a) in relation to a body corporate, a director, manager, secretary or other similar officer of the body corporate;
- (b) in relation to a partnership, a partner in the partnership;
- (c) in relation to an unincorporated association other than a partnership, any officer of the association or any member of its governing body.
- (4) In subsection (3), "director", in relation to a body corporate whose affairs are managed by its members, means a member of the body corporate.

General

20 Interpretation

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In this Act-

"authorised officer of a local authority" ("swyddog awdurdodedig awdurdod lleol") has the meaning given in section 7(2);

"carrier bag" ("bag siopa") means a bag, with or without handles, supplied for the purpose of carrying items sold or provided with the bag (and see also section 1(6));

"consumer" has the meaning given in section 5(9);

"local authority" ("awdurdod lleol") means a county council or county borough council for an area in Wales;

"partnership" ("partneriaeth") means —

- (a) a partnership within the Partnership Act 1890 (c. 39), or
- (b) a limited partnership registered under the Limited Partnerships Act 1907 (c. -24);

"plastic" ("plastig") has the meaning given in section 1(4);

"plastic product" ("cynnyrch plastig") has the meaning given in section 1(2);

"prohibited single-use plastic product" ("cynnyrch plastig untro gwaharddedig") has the meaning given in section 2(2);

"single-use" ("untro"), in relation to a plastic product, has the meaning given in section 1(3).

21 Regulations

- (1) A power to make regulations under this Act is exercisable by statutory instrument.
- (2) A power to make regulations under this Act includes a power
 - (a) to make different provision for different purposes;
 - (b) to make supplementary, incidental, consequential, transitional, transitory or saving provision, including provision amending this Act.
- (3) A statutory instrument made under this Act may not be made unless a draft of the instrument has been laid before, and approved by a resolution of, Senedd Cymru.

22 Coming into force

- (1) This section and sections 3, 4, 17, 21 and 23 come into force on the day after the day on which this Act receives Royal Assent.
- (2) The other provisions of this Act come into force on a day appointed by the Welsh Ministers in an order made by statutory instrument.
- (3) An order under subsection (2)
 - (a) may make transitional, transitory or saving provision;
 - (b) may appoint different days for different purposes.

23 Short title

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The short title of this Act is the Environmental Protection (Single-use Plastic Products) (Wales) Act 2023.

GB/05/22

SCHEDULE 1

Introduced by section 2

PROHIBITED SINGLE-USE PLASTIC PRODUCTS

1 This is the Table referred to in section 2.

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TABLE 1

Product	Exemption
Products for consumption of food and drink	
Cups	A cup that is not made of expanded or foamed
	extruded polystyrene.
Cutlery	
Drink-stirrers	
Lids for cups or takeaway food containers	A lid that is not made of polystyrene.
Straws	 Exemption 1 In respect of the sale of a straw by a person ("P") where— (a) P is a person lawfully conducting or involved in lawfully conducting a retail pharmacy business, (b) where P is not a pharmacist, the individual selling the straw on behalf of P is a pharmacist or an individual acting under the supervision of a pharmacist, and (c) the person to whom P supplies the straw declares to P that they need the straw, or a person to whom they will give the straw needs the straw, for health or disability reasons. Exemption 2
	In respect of the provision of a straw free of charge by a person ("P"), where the person to whom P supplies the straw ("A")— (a) is in P's care, and (b) P reasonably believes that A needs, the straw for health or disability reasons. Exemption 3 In respect of the provision of a straw free of charge by a person ("P"), where the person to whom P supplies the straw declares to P that they need the straw, or another person to whom they will give the straw needs the straw, for health or disability reasons. Exemption 4 A straw that is supplied for a purpose connected to the provision of medical care or treatment.

Plates	
Takeaway food con	tainers A takeaway food container that is not made of expanded or foamed extruded polystyrene.
Other products	
5 Balloon sticks	
Carrier bags	Exemption 1 A carrier bag that— (a) has maximum dimensions of 125mm
0	(height) x 125mm (width), (b) does not have a gusset, and (c) does not have handles. Exemption 2
5	A carrier bag, of a size commensurate to the size or nature of the items to be carried, supplied for the purpose of carrying items of the following description—
0	(a) raw fish, meat or poultry (including raw fish, meat or poultry products) for human or animal consumption (whether or not the item is packaged);
5	(b) any other food for human or animal consumption that is unpackaged;(c) food for human or animal consumption (to the extent the item does not fall within paragraph (a) or (b)) provided free of
0	charge; (d) medicinal products or listed appliances supplied in accordance with a prescription issued by a health professional; (e) pharmacy medicine (where it is not supplied in accordance with a prescription issued by a health professional); (f) unpackaged seeds, bulbs, corms or
5	rhizomes; (g) unpackaged goods contaminated by soil; (h) unpackaged blades or bladed articles; (i) unpackaged items made of paper; (j) personal hygiene products provided free of
0	charge; (k) live aquatic creatures in water. Exemption 3 A carrier bag that is supplied for the purpose of carrying alcohol or tobacco in an area designated
5	as a security restricted area under section 11A of the Aviation Security Act 1982 (c. 36).
Cotton buds	

Products made of oxo-degradable plastic

Any product made of oxo-degradable plastic, whether or not —

- (a) that product appears elsewhere in this table, and
- (b) the particular type of the product, or the purpose for which that product (or particular type of product) is supplied, would otherwise be exempted by way of an entry in column 2.

2 For the purposes of the Table –

"balloon stick" ("ffon balŵn") means a stick, including any attached mechanisms, designed to be attached to a balloon so that it may be carried or supported;

"cotton bud" ("ffon gotwm") means a small, thin stick with cotton wool attached around one or both tips, designed to be used for cosmetic applications or personal or animal hygiene;

"cup" ("cwpan") means a cup designed to be used to hold liquid food or drink for consumption;

"cutlery" ("cytleri") means a fork, knife, spoon, chopstick or other utensil designed to be used for consuming or serving food;

"drink-stirrer" ("tröydd diod") means a stick designed to be used for stirring drink and liquid food;

"expanded or foamed extruded polystyrene" ("polystyren ehangedig neu bolystyren allwthiedig ewynnog") means polystyrene where the polymeric material is expanded at any point during its manufacture by any means (such as heat from steam and expansion during cooling) using any blowing agent (such as butane, pentane and propane);

"health professional" ("proffesiynolyn iechyd") means—

- (a) a fully registered person within the meaning of the Medical Act 1983 (c. 54) who holds a licence to practise under that Act;
- (b) a person registered in the dentists register kept under section 14 of the Dentists Act 1984 (c. 24);
- (c) a supplementary prescriber, a nurse independent prescriber, an optometrist independent prescriber, a pharmacist independent prescriber or an approved country health professional, within the meanings given in the Human Medicine Regulations 2012 (S.I. 2012/1916) (see regulations 8(1) and 213(1));

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(d) an independent nurse prescriber, a paramedic independent prescriber, a physiotherapist independent prescriber, a podiatrist or chiropodist independent prescriber or a therapeutic radiographer independent prescriber, within the meanings given in regulation 2(1) of the National Health Service (Pharmaceutical Services) (Wales) Regulations 2020 (S.I. 2020/1073 (W. 241));

"lid" ("caead") means a cover designed to retain the content in a cup or takeaway food container or to help maintain the temperature of the content of the cup or takeaway food container;

"listed appliance" ("cyfarpar rhestredig") means an appliance included in a list approved for the purposes of, or made by virtue of —

- (a) section 80 of the National Health Service (Wales) Act 2006 (c. 42),
- (b) Article 63 of the Health and Personal Social Services (Northern Ireland) Order 1972 (S.I. 1972/1265 (N.I. 14)),
- (c) section 2CA of the National Health Service (Scotland) Act 1978 (c. 29), or
- (d) section 126 of the National Health Service Act 2006 (c. 41);

"medicinal product" ("cynnyrch meddyginiaethol") has the meaning given in section 130 of the Medicines Act 1968 (c. 67);

"oxo-degradable plastic" ("plastig ocso-ddiraddiadwy") means plastic containing additives which accelerate the oxidation and fragmentation of the plastic when exposed to heat or light (whether or not this is, or may be, followed by partial or complete breakdown of the material by microbial action);

"retail pharmacy business" ("busnes fferyllfa fanwerthu") means a business (other than a professional practice carried on by a doctor or dentist) which consists of, or includes, the retail sale of medicinal products that are not subject to general sale;

"pharmacist" ("fferyllydd") means —

- (a) in relation to Great Britain, a person registered in Part 1 of the register of pharmacists and pharmacy technicians maintained under article 19(2) of the Pharmacy Order 2010 (S.I. 2010/231), and
- (b) in relation to Northern Ireland, a person registered in the register of pharmaceutical chemists for Northern Ireland maintained under Articles 6 and 9 of the Pharmacy (Northern Ireland) Order 1976 (S.I. 1976/123 (N.I. 22));

"pharmacy medicine" ("meddyginiaeth fferyllol") has the meaning given in regulation 5(5) of the Human Medicines Regulations 2012 (S.I. 2012/1916);

"plate" ("plât") means a flat receptacle designed to hold food for eating but not for serving;

"straw" ("gwelltyn") means a straw designed to be used for consuming drink and liquid food;

"takeaway food container" ("cynhwysydd cludfwyd") means a receptacle other than a plate (for example a bowl, box, cone, or tray), designed or manufactured to be used to take food away from the place where it is provided, and that food—

- (a) is ready to be consumed without any further preparation, such as cooking, boiling or heating, and
- (b) is normally consumed immediately.
- Until section 20(2) of the Smoking, Health and Social Care (Scotland) Act 2005 (asp 13) comes into force, paragraph (c) of the definition of "listed appliance", set out in paragraph 2, is to be read as if "section 27" was substituted for "section 2CA".