Subordinate Legislation Committee

Report (SLC(3) 11-07)

Meeting Date: 20 November 2007

Meeting Time: 8.45am

Meeting Venue: Committee Room 3, Senedd

Remit:

The remit of the Committee is:-

- 1. Subject to Standing Order 15.7, the Committee must consider all statutory instruments or draft statutory instruments required by any enactment to be laid before the Assembly and report on whether the Assembly should pay special attention to the instrument or draft on any of the following grounds:
 - (i) that there appears to be doubt as to whether it is intra vires;
 - (ii) that it appears to make unusual or unexpected use of the powers conferred by the enactment under which it is made or to be made;
 - (iii) that the enactment which gives the power to make it contains specific provisions excluding it from challenge in the courts;
 - (iv) that it appears to have retrospective effect where the authorising enactment does not give express authority for this;
 - (v) that for any particular reason its form or meaning needs further explanation;
 - (vi) that its drafting appears to be defective or it fails to fulfil statutory requirements;
 - (vii) that there appear to be inconsistencies between the meaning of its English and Welsh texts;
 - (viii) that it uses gender specific language;
 - (ix) that it is not made or to be made in both English and Welsh;
 - (x) that there appears to have been unjustifiable delay in publishing it or laying it before the Assembly; or
 - (xi) that there appears to have been unjustifiable delay in sending notification under section 4(1) of the Statutory Instruments Act 1946 (as modified).
- 2. Subject to Standing Order 15.7, the Committee may consider and report on whether the Assembly should pay special attention to any statutory instrument

or draft statutory instrument required by any enactment to be laid before the Assembly on any of the following grounds:

- that it imposes a charge on the Welsh Consolidated Fund or contains provisions requiring payments to be made to that Fund or any part of the government or to any local or public authority in consideration of any licence or consent or of any services to be rendered, or prescribes the amount of any such charge or payment;
- (ii) that it is of political or legal importance or gives rise to issues of public policy likely to be of interest to the Assembly;
- that it is inappropriate in view of the changed circumstances since the enactment under which it is made or is to be made was itself passed or made;
- (iv) that it inappropriately implements European Union legislation; or
- (v) that it imperfectly achieves its policy objectives.
- 3. The Committee must make any report under Standing Order 15.2 or 15.3 in respect of any statutory instrument or draft statutory instrument no later than 20 days after the instrument or draft has been laid.
- 4. In calculating for the purposes of Standing Order 15.4 any period of days, no account is to be taken of any time during which the Assembly is dissolved or is in recess for more than 4 days.
- 5. Subject to 15.7, the Committee may also consider and report on:
 - (i) any other subordinate legislation laid before the Assembly;
 - (ii) the appropriateness of provisions in proposed Assembly Measures and in Bills for Acts of the United Kingdom Parliament that grant powers to make subordinate legislation to the Welsh Ministers, the First Minister or the Counsel General;
 - (iii) consequences for legislation subject to the consideration of the Assembly of draft orders under Part 1 of the Legislative and Regulatory Reform Act 2006;
 - (iv) the exercise of commencement powers by the Welsh Ministers; or
 - (v) any legislative matter of a general nature within or relating to the competence of the Assembly or Welsh Ministers.
- 6. The Committee may not consider:
 - (i) any draft legislative competence order; or

(ii) any statutory instrument or draft statutory instrument that is required to be laid before Parliament.

Membership:

The current membership of the Committee is:

Dr Dai Lloyd AM (Chair)
Eleanor Burnham AM
Andrew RT Davies AM
Alun Davies AM
Paul Davies AM
Irene James AM
Sandy Mewies AM
Janet Ryder AM
Karen Sinclair AM

Legal Advisers:

Gwyn Griffiths Joanest Jackson

Clerking Team:

Clerk to the Committee:

Chris Reading

Deputy Clerk to the Committee:

Olga Lewis

Administrative Support Officers:

Hasera Khan Runa Haque

Contacts:

To attend an Assembly committee meeting it is necessary to book a seat in advance; either by telephoning:

Assembly Booking Line; telephone 029 2089 8477

Or by e-mailing <u>assembly.bookings@wales.gsi.gov.uk</u>.

You can contact the Committee by sending an e-mail to:

Legislation.comm@wales.gsi.gov.uk_

Or you can speak to the Clerk, Chris Reading; telephone 029 2089 8164.

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The Committee met on 20 November 2007. At the meeting the following Committee Members were present: Dr Dai Lloyd AM (Chair), Eleanor Burnham AM, Andrew RT Davies AM, Alun Davies AM, Paul Davies AM, Irene James AM, Sandy Mewies AM, Janet Ryder AM. Apologies received from Karen Sinclair AM.

The Committee reports to the Assembly as follows:

Instruments and draft instruments in respect of which the Assembly is not invited to pay special attention under Standing Order 15.2

Instruments subject to annulment pursuant to a resolution of the Assembly (Negative Procedure)

SLC63 - The Administration Charges (Summary of Rights and Obligations) (Wales) Regulations 2007

Negative Procedure. Date made 5 November 2007. Date laid 7 November 2007. Coming into force date 30 November 2007.

SLC64 - The Caravan Sites Act 1968 (Amendment) (Wales) Order 2007 Negative Procedure. Date made 5 November 2007. Date laid 7 November 2007. Coming into force date 30 November 2007.

SLC65 - The Service Charges (Summary of Rights and Obligations, and Transitional Provisions) (Wales) Regulations 2007

Negative Procedure. Date made 5 November 2007. Date laid 7 November 2007. Coming into force date 30 November 2007.

SLC66 - The Mobile Homes (Written Statement) (Wales) Regulations 2007

Negative Procedure. Date made 5 November 2007. Date laid 7 November 2007. Coming into force date 30 November 2007.

SLC68 - The Feed (Corn Gluten Feed and Brewers Grains) (Emergency Control) (Wales) (Revocation) Regulations 2007

Negative Procedure. Date made 7 November 2007. Date laid 8 November 2007. Coming into force date 30 November 2007.

SLC69 - The Feed (Specified Undesirable Substances) (Wales) Regulations 2007

Negative Procedure. Date made 7 November 2007. Date laid 8 November 2007. Coming into force date 30 November 2007.

SLC70 - The Fire and Rescue Services (Emergencies) (Wales) Order 2007

Negative Procedure. Date made 7 November 2007. Date laid 9 November 2007. Coming into force date 3 December 2007.

The Committee considered whether the time of future meetings which were to consider draft subordinate legislation only should be changed. Following discussion, Members agreed that the Committee will continue to meet every Tuesday at 8.15am.

At the meeting 13 November 2007 the Members queried when the translation of "The Import and Export Restrictions (Foot-and-Mouth Disease) (No 6) (Wales) Regulations 2007" (being the most recent of a series of instruments relating to controls arising form the recent outbreak of foot and mouth disease) would be available. The Assistant Legal Adviser provided detailed information, which satisfied the Members.

Dr. Dai Lloyd AM Chair Subordinate Legislation Committee