Annual Budget Motion 2018-19

Laid Before the National Assembly for Wales by the Cabinet Secretary for Finance

December 2017

Annual Budget Motion

1. The Assembly is asked to agree the following:

- This resolution for the year ending 31 March 2019 is made by the National Assembly for Wales ("the Assembly") pursuant to Section 125 of the Government of Wales Act 2006 ("the Act").
- 2. This Annual Budget Motion should be read alongside supporting budget documentation published on 19 December 2017.

Welsh Government

- 3. The Welsh Government is authorised-
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2019 for the services and purposes specified in Column 1 of Schedule 1, up to a maximum of the corresponding amounts specified in Column 2 of that Schedule;
 - (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of each Part of Schedule 2, during the financial year ending 31 March 2019, for use on the services and purposes specified in Column 2 of each Part of that Schedule, up to the limit specified for each Part of that Schedule; and
 - (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Schedule 1, up to the net cash requirement limit specified in Schedule 5.
- 4. Despite paragraphs 2(a) and (b), the resources which may be used for the services and purposes specified in Column 1 of Schedule 1 (or, as the case may be, in Column 2 of each Part of Schedule 2), may exceed the amount specified in the corresponding entry in Column 2 of Schedule 1 (or, as the case may be, in each Part of Schedule 2) if-
 - (a) in the case of resources other than accruing resources, the first condition is met, or
 - (b) in the case of accruing resources, the second condition is met.
- 5. The first condition is that the total resources (other than accruing resources) used during the financial year ending 31 March 2019 for all services and purposes specified in Column 1 of Schedule 1 does not exceed the total of the sum of the amounts specified in Column 2 of that Schedule.
- 6. The second condition is that the total accruing resources used during the financial year ending 31 March 2019 for all services and purposes specified in Column 2 of Schedule 2 does not exceed the total of the sum of the amounts specified for each Part of that Schedule.

Assembly Commission

- 7. The Assembly Commission is authorised-
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2019 for the services and purposes specified in Column 1 of Part 1 of Schedule 3, up to a maximum of the corresponding amounts specified in Column 2 of Part 1 of Schedule 3;
 - (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of Part 1 of Schedule 4, during the financial year ending 31 March 2019, for use on the services and purposes specified in the corresponding entries in Column 2 of Part 1 of that Schedule, up to the limit specified for Part 1 of that Schedule; and
 - (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Column 1 of Part 1 of Schedule 3, up to the net cash requirement limit specified in Schedule 5.

Public Services Ombudsman for Wales

- 8. The Public Services Ombudsman for Wales is authorised
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2019 for the services and purposes specified in Column 1 of Part 2 of Schedule 3, up to a maximum of the corresponding amounts specified in Column 2 of Part 2 of Schedule 3;
 - (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of Part 2 of Schedule 4, during the financial year ending 31 March 2019, for use on the services and purposes specified in the corresponding entries in Column 2 of Part 2 of that Schedule, up to the limit specified for Part 2 of that Schedule; and
 - (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Column 1 of Part 2 of Schedule 3, up to the net cash requirement limit specified in Schedule 5.

Wales Audit Office

- 9. The Wales Audit Office is authorised-
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2019 for the services and purposes specified in Column 1 of Part 3 of Schedule 3, up to a maximum of the corresponding amounts specified in Column 2 of Part 3 of Schedule 3;

- (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of Part 3 of Schedule 4, during the financial year ending 31 March 2019, for use on the services and purposes specified in the corresponding entries in Column 2 of Part 3 of that Schedule, up to the limit specified for Part 3 of that Schedule; and
- (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Column 1 of Part 3 of Schedule 3, up to the net cash requirement limit specified in Schedule 5.

Specification of Categories of Accruing Resources

10. The categories of accruing resources listed in Column 1 of each Part of Schedule 2, and in Column 1 of each part of Schedule 4, are specified categories for the purposes of section 120(2)(a) of the Act.

Summary of Resource and Capital Requirements

Welsh Ministers

Ambit	Resources (£000)	Accruing Resources (£000)
Health and Social Services	7,722,184	68,844
Local Government and Public Services	4,260,996	470
Economy and Transport	1,078,848	72,392
Education	2,351,587	248,845
Energy, Planning and Rural Affairs	336,168	335,336
Central Services and Administration	322,338	412,719
Total Resources Requested and Accrued Income relating to Welsh Ministers	16,072,121	1,138,606

Direct Funded Bodies

Ambit	Resources (£000)	Accruing Resources (£000)
National Assembly for Wales Commission	56,088	300
Public Services Ombudsman for Wales	4,480	17
Wales Audit Office	7,261	14,644
Total Resources and Accrued Income for Direct Funded Bodies	67,829	14,961

Schedule 1 – Ambits for expenditure incurred by Welsh Ministers

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources	
Column 1	Column 2
Services and purposes	Amount £000
Health and Social Services	7,722,184
For use by Welsh Ministers to spend on Health and Social Services including promoting, improving or supporting economic, social or environmental well-being.	
Delivery of core and targeted NHS services including impairments & provisions; supporting education & training of the NHS workforce, mental health policies & legislation, hospices and delivery of the substance misuse strategy implementation plan; sponsorship of public health bodies, the Food Standards Agency; public health programmes; effective health emergency preparedness arrangements; developing & implementing research & development for patient & public benefit; social care and support, partnership & integration, sustainable social services, Social Care Wales; funding for the Older People Commissioner; funding for the Children's Commissioner and CAFCASS; expenditure on supporting children and any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding a	ccruing resources)
Column 1	Column 2
Services and purposes	Amount £000
Local Government and Public Services	4,260,996
For use by Welsh Ministers to spend on local government including promoting, improving or supporting economic, social or environmental well-being.	
Funding, including general capital funding, support for local government and valuation services; building local democracy; local government improvement; Academi Wales; supporting collaboration & reform; funding the Care & Social Services Inspectorate, Healthcare Inspectorate Wales and Estyn; Community Facilities Programme; Enabling Children and Communities; Housing Policy; Safer Communities, Homes and Places and any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
Economy and Transport	1,078,848
For use by Welsh Ministers on Economy and Transport including promoting and supporting economic, social or environmental well-being for businesses, individuals, communities and places in Wales. Expenditure on sectors, entrepreneurship & business information; innovation; science; major events; delivering ICT and property related infrastructure; corporate & strategy programmes; Development Bank of Wales; motorway & trunk road operations; improving & maintaining the trunk road network; road, rail, air and sea services and investment; sustainable travel; improving road safety; supporting and sustaining a strong arts sector via the Arts Council and others; fostering usage and lifelong learning through museum and library services; strategic leadership for museum, archive and library services; media and publishing; conserving, protecting, sustaining and promoting access to the historic and natural environment; promoting sport and active lifestyles via Sports Wales and others and any related expenditure and non fiscal resource use that provides broader economic benefit to Wales.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources	
Column 1	Column 2
Services and purposes	Amount £000
Education	2,351,587
For use by Welsh Ministers to spend on Education including promoting, improving or supporting economic, social or environmental well-being.	
Expenditure on education and training standards including literacy and numeracy, curriculum, teaching & leadership, qualifications, post-16 education, higher education, pupil deprivation grant, ICT & information management systems and estate & IT provision; youth engagement & employment; well-being of children & young people; post-16 learner support; pupil engagement; Welsh in education; Welsh language; delivery support; work based learning; delivering support for skills; skills policy; employment & skills; educational and careers choice and any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
Energy, Planning and Rural Affairs	336,168
For use by Welsh Ministers on Energy, Planning and Rural Affairs, including promoting, improving or supporting economic, social or environmental well-being;	
Developing and delivering overarching policy and programmes on sustainable development and natural resources management agriculture, environment, food and marine; develop and implement climate change policy, energy efficiency, Green Growth, green infrastructure, environmental protection, flood & coastal risk, water and sewage policy and legislation; manage and implement the waste strategy and waste procurement; landfill disposal communities scheme; deliver nature conservation and forestry policies; sponsor and manage delivery bodies; developing an appropriate evidence base to support the work of environment and rural affairs; protecting animal, plant and bee health and developing GM policies; promote and support protected landscapes and wider access to green space; planning and regulation; administration and delivery of the Common Agricultural Policy; delivering programmes within the Rural Development Plan; supporting new farm entrants, farmers and rural communities in Wales; evidence based development for rural affairs; developing and managing Welsh marine, fisheries and aquaculture including the enforcement of Welsh fisheries; developing and marketing Welsh food & drink and any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources	
Column 1	Column 2
Services and purposes	Amount £000
Central Services and Administration	322,338
For use by Welsh Ministers to spend on Central Services and Administration.	
Expenditure on staff costs; general administration; capital and capital charges; IT costs; business improvement; provisions for early retirement; Elections; Future Generations Commissioner for Wales; tribunals; improving economic & labour market statistics; events & corporate communications; geographical information; central and economic research; the Public Policy Institute; Value Wales; e-procurement service; fiscal responsibilities including the Welsh Revenue Authority; international development & relations; Invest to Save programme; match funding; managing the delivery of the structural funds programmes in Wales; providing safer communities by supporting the prevention of domestic abuse and promoting equality and community cohesion; and the development of Gypsy traveller sites and any related expenditure and non fiscal resource use.	

Schedule 2 – Use of accruing resources by Welsh Ministers

Part 1: Health and Social Services

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Accruing resources include income under the Pharmaceutical Price Regulation Scheme; income in respect of settlement of legal claims; charges for accommodation, goods and services to private and NHS patients, local authorities and others; repayment of Invest to Save funding from Local Health Boards and Welsh NHS Trusts; income from the Scottish Government, Northern Ireland Executive, Department of Health, other government departments and the European Union; income from fixed penalty notices issued under the Food Hygiene Rating (Wales) Act 2013: income generation schemes; nonoperating income from sale of land, buildings, vehicles, equipment and property and recoveries of VAT; income from rebate schemes and agreements.	Services and purposes include expenditure on primary and community health services; the purchase or acquisition of fixed assets by Welsh NHS Trusts, Local Health Boards and associated healthcare providers; supporting the provision and administration of health and social care services.
Overall amount of Income (£000)	68,844

Part 2: Local Government and Public Services

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include grant funding from the European Commission; repayment and recovery of grant payments and recoveries of VAT; fees and charges for inspections and regulatory services; income from the sale of capital assets; income from repayments of Social Housing Grant; provision of training and development events; training provider repayments; charges for dental registration; income from staff secondments; repayment of staff loans; rental income on property; compensation under commercial and civil settlements and levy of facilitation fees; income from the sale of capital assets.	Services and purposes include running costs, general administration costs and resource expenditure of Inspectorates and the Valuation Tribunal; the delivery of training interventions for the Welsh Public Service; supporting expenditure on safer communities and regeneration; the payment of grants to local authorities and Third Sector bodies; all European funded projects; and to support all expenditure as identified within the expenditure Ambit.
Overall amount of Income (£000)	470

Part 3: Economy and Transport

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources and funding either direct or indirect from the European Commission; property rental and other associated income; business services charges; project contributions from other public sector and private sector organisations; investment income; grant repayments and repayable business finance; income from the sale of capital assets; income relating to tourism activities; transport studies receipts; compensation under commercial and civil settlements and levy of facilitation fees; Admission charges and other operational income at Cadw and the Royal Commission for Ancient and Historic Monuments sites; and recoveries of VAT.	All European funded projects and to support all expenditure as identified within the expenditure Ambit.
Overall amount of Income (£000)	72,392

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Part 4: Education

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include income from European Projects, research & evaluation; curriculum royalties; recoveries of Student Loans; funding from the Higher Education Research Capital fund; sales of publications and recoveries of VAT. Accruing resources including repayment and recovery of grant payments; fees and charges for inspections and regulatory services; provision of training and development events; income from staff secondments; repayments of staff loans; income from the sale of capital assets; recovery of loans made and any interest charges thereon; ad-hoc recoveries and grants from other sources.	Services and purposes include supporting European projects, CQFW, programme development, research & evaluation current expenditure; to support curriculum current expenditure and to support all expenditure as identified within the expenditure Ambit.
Overall amount of income (£000)	248,845

Part 5: Energy, Planning and Rural Affairs

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include funding either direct or indirect from the European Commission including income from European structural funds; income from the EU to support farmers and rural communities in Wales; income from wind farm projects; income from Pwllpeiran Farm; income from the sale of capital assets, including buildings; income from grant recoveries from local authorities, third sector organisations and other public and private sector organisations; civil penalty fines associated with emission trading schemes; penalty fines associated with recycling targets; income from marine licences; income from the salvage of carcasses from animals slaughtered for disease control, adhoc grants from other sources and recoveries of VAT; funding from other central government departments and income related to Energy, Planning and Rural Affairs.	Services and purposes include expenditure relating to Pwllpeiran Farm; grant payments, schemes part supported by other government departments; all European funded projects and to support all expenditure as identified within the expenditure Ambit.
Overall amount of Income (£000)	335,336

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Part 6: Central Services and Administration

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include income from staff secondments and fees; repayment of staff loans; recovery of grant payments; the refund of statutory PAYE deductions; recoveries of VAT; the sale of land and buildings and capital assets; the sub let of properties; the sale of administrative assets; the sale of goods and services; administrative income; income from ICT services provided; training provider repayments; recovery of costs shared with other public sector bodies; receipts of recoverable grants including Invest-to-Save receipts; and funding either direct or indirect from the European Commission.	Services and purposes include funding of: running costs and general administrative expenditure; supporting capital expenditure on the Welsh Government's estate and asset base; all European funded projects; payment of grants to local authorities and Third Sector bodies; and to support expenditure identified within the Ambit.
Overall amount of Income (£000)	412,719

Schedule 3 – Expenditure Incurred by Direct Funded Bodies (excluding accruing resources)

Part 1 – National Assembly for Wales Commission

Column 1	Column 2
Services and Purposes	Amount £000
Resources other than accruing resources for use by the Assembly Commission on resource and capital costs associated with the administration and operation of Assembly Services to support the National Assembly for Wales ('the Assembly'); promotion of the Assembly including payments to the Electoral Commission and others; payments in respect of the Commissioner for Standards and Remuneration Board; any other payments relating to functions of the Assembly or functions of the Assembly Commission. Resources other than accruing resources for use by the National Assembly for Wales Commission in respect of decisions of the Remuneration Board and expenditure in respect of Assembly Members' Pension provision.	56,088

Part 2 – Public Services Ombudsman for Wales

Column 1	Column 2
Services and Purposes	Amount £000
Resources other than accruing resources for use by the Public Services Ombudsman for Wales ('the Ombudsman') on resource and capital costs associated with the administration of the Ombudsman's office; payments to the British and Irish Ombudsman Association; payments to the International Ombudsman Institute and associated non fiscal items.	4,480

Part 3 – Wales Audit Office

Column 1	Column 2
Services and Purposes	Amount £000
Resources other than accruing resources for use by the Wales Audit Office on the discharge of the statutory functions of the Wales Audit Office and the Auditor General and on the administration of the Wales Audit Office.	7,261

Schedule 4 – Use of accrued resources by Direct Funded Bodies

Part 1 – National Assembly for Wales Commission

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Accruing resources for retention pursuant to section 120(2) of the Government of Wales Act 2006 and use by the Assembly Commission from the disposal of fixed assets and other capital income; rental income; gifts; grant support; recharges; income from commercial sales and other services provided to the public or others.	For use on the purchase or acquisition of fixed assets and for use on administrative costs of the Assembly.
Overall amount of Income (£000)	300

Part 2 – Public Services Ombudsman for Wales

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Income from commercial sales and other services provided to the public or others.	For use on related services and the administration of the Ombudsman service.
Overall amount of Income (£000)	17

Part 3 – Wales Audit Office

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Accruing resources from fees and charges for audit, grant certification and related services; grants received to fund audit services; other recoveries of costs associated with the functions of the Auditor General or Wales Audit Office; miscellaneous income such as from publications, conferences, provision of administrative, professional and technical services; recoveries of costs, such as of seconded staff, staff loans, car leasing payments; recoveries of any costs incurred for a third party; and interest received on working balances.	For use by the Wales Audit Office on the discharge of functions of the Auditor General and on related services and the administration of the Wales Audit Office.
Overall amount of income (£000)	14,644

Schedule 5: Resource to Cash Reconciliation 2018-19 (£000)

	Welsh Ministers	Assembly Commission	Public Services Ombudsman	Wales Audit Office
Net Resource Requirement	14,850,869	55,588	4,455	6,981
Net Capital Requirement	1,221,252	500	25	280
Adjustments:				
Capital Charges Impairments Movements in Provisions Profit/Loss on sale of assets Movements in stocks Movements in debtors/creditors Use of Provisions	-393,541 -73,086 -64,939 0 0	-2,400 0 -2,000 0 0 350	-70 0 -20 0 0 20	-200 0 0 0 0 0
Other	0	0	0	0
Net Cash Requirement for issue from the Welsh Consolidated Fund	15,540,555	52,038	4,410	7,061

Notes:

- 1. This table content and format complies with Section 125(1) (c) and 126(2) of the Act which states that for the purposes of authorising the motion there shall be a statement authorising 'the amount which may be paid out of the Welsh Consolidated Fund in the financial year to the relevant persons, or for use pursuant to a relevant enactment, for the purposes so specified'. Payments made out of the Welsh Consolidated Fund are made in cash; therefore this table shows the relevant cash requirements in support of the resources requested in support of Schedules 1 to 4 which state the relevant purposes for which resources may be used.
- 2. This table content and format also complies with Standing Order 20.28(v), which states that the budget motion must include reconciliation between the resources to be authorised under section 125(1) (a) and (b) of the Act and the amounts to be authorised for payment out of the Welsh Consolidated Fund under section 125(c) of the Act.

Schedule 6: Reconciliation of resources requested in the budget motion to resources made available by the Treasury for the Welsh Block for 2018-19

			2018-19 (£000)		
	Resource DEL	Capital DEL	Resource AME	Capital AME	Total
Resources Requested in the Budget Motion:					
- Welsh Ministers	14,792,420	562,813	58,449	658,439	16,072,121
- Assembly Commission	53,588	500	2,000	0	56,088
- Ombudsman	4,435	25	20	0	4,480
- Wales Audit Office	6,981	280	0	0	7,261
Total Resources Requested in the Annual Budget Motion	14,857,424	563,618	60,469	658,439	16,139,950
Adjustments:					
(ii) Resource Consumption of WGSBs	14,083	0	5,413	0	19,496
(iii) Grants	-956,565	956,565	0	0	0
(iv) Supported Borrowing	0	88,800	0	0	88,800
(v) Direct Charges on the Welsh Consolidated Fund	2,719	0	1,050,000	0	1,052,719
(vi) Other	14,807	0	0	0	14,807
Welsh Ministers & Direct Funded Bodies Total Managed Expenditure	13,932,468	1,608,983	1,115,882	658,439	17,315,772
- Wales Office	4,650	30	0	0	4,680
- Borrowing	0	-125,000	0	125,000	0
- Devolved Taxes	-275,384	0	275,384	0	0
- Unallocated Reserve	275,120	416,711	0	0	691,831
Total Managed Expenditure (Block)	13,936,854	1,900,724	1,391,266	783,439	18,012,283

Notes:

- 1. The total resource requirement for the Welsh Government is equivalent to the total of the allocations included in the Ambits of Schedule 1.
- 2. Standing Order 20.28(ii) states that the annual budget motion should include the resources agreed by the Treasury for the Welsh block budget for the financial year covered by the motion. Schedule 6 satisfies this requirement.

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- 3. Standing Order 20.28(iii) states that the annual budget motion must include a reconciliation between the resources allocated to the Welsh block budget by the Treasury and the resources to be authorised for use in the budget motion. Schedule 6 satisfies this requirement.
- 4. Direct charges on the Welsh Consolidated Fund are:

Item	2018-19 £000
Payments to the National Loans Fund – Interest Note	2,017
Salaries and related pension costs of the Presiding Officer and the Deputy Presiding Officer	265
Salaries and related pension costs of the Ombudsman	201
Salaries and related pension costs of the Auditor General	187
Salaries and related pension costs of the Chair of the Wales Audit Office	29
Salaries and related pension costs of the Commissioner for Standards	20
Redistributable National Non Domestic Rates	1,050,000
Total	1,052,719

Note:

An additional £616,000 is estimated to be directly charged to the Welsh Consolidated Fund in respect of the principal repayment of borrowing to the National Loans Fund. This payment is outside Total Managed Expenditure.

Schedule 7: Reconciliation of cash inflows to the Welsh Consolidated Fund to the cash issues to be requested in the budget motion (£000)

	2018-19
Estimated net amounts payable to Welsh Ministers:	
Grant payable by the Secretary of State to the Welsh Consolidated Fund under Section 118 (1)	14,596,498
Funds borrowed from the National Loans Fund and commercial banks under Section 121	125,000
Payments from Other Government Departments	1,163,325
Payments from other sources	2,479,567
Less amounts authorised to be retained by Welsh Ministers and Direct Funded Bodies	-1,153,567
Estimated amounts payable to Welsh Consolidated Fund	17,210,823
Distributed as follows: - Welsh Ministers - Assembly Commission - Ombudsman - Wales Audit Office	15,540,555 52,038 4,410 7,061
Cash Released from the Welsh Consolidated Fund in the Motion	15,604,064
Direct Charges on the Welsh Consolidated Fund	1,053,335
Unallocated Funds	553,424
Total Estimated Payments	17,210,823

Notes:

- 1. Section 125(3) of the Act states that the annual budget motion must be accompanied by a written statement made by Ministers showing:
 - i. the total amount of the payments which they estimate will be made for the financial year under Section 118(1);
 - ii. the total amount of the payments which they estimate will be made to the Welsh Ministers, the First Minister or the Counsel General for the financial year by Ministers of the Crown and government departments; and
 - iii. the total amount of payments which they estimate will be made to the

Welsh Ministers, the First Minister or the Counsel General for the financial year otherwise than by a Minister of the Crown or government department.

2. Standing Order 20.28 (iv) requires a reconciliation between the estimated amounts to be paid into the Welsh Consolidated Fund by the Secretary of State and the amounts to be authorised for payment out of the Fund in the motion.

December 2017